

Message Text

LIMITED OFFICIAL USE

PAGE 01 KHARTO 02028 101438Z

45

ACTION AF-18

INFO OCT-01 ISO-00 AID-20 IGA-02 SPM-01 IO-13 EB-11 AGR-20

COME-00 TRSE-00 SR-02 ORM-03 DPW-01 CIAE-00 DODE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01

PRS-01 SS-15 USIA-15 OMB-01 CIEP-02 EUR-25 DRC-01

/189 W

----- 051480

R 101150Z SEP 73

FM AMEMBASSY KHARTOUM

TO SECSTATE WASHDC 7085

LIMITED OFFICIAL USE KHARTOUM 2028

FOR STATE AND AID/W

E.O. 11652: N/A

TAGS: EAID

SUBJ: PL 480 TITLE II - SOUTHERN SUDAN

REF: STATE 163272

1. SUMMARY: EMBOFFS ON TRIP TO SOUTHERN SUDAN HEARD VARYING REPORTS FOOD SITUATION AND REFUGEE NEEDS. ON BALANCE EMB BELIEVES REFUGEE SUPPORT REQUIREMENT WILL PERSIST LONGER AND INVOLVE MORE PEOPLE THAN ORIGINALLY ANTICIPATED. ACTION REQUESTED: THAT USVOLAG PL 480 TITLE II PROGRAMS BE APPROVED IN FULL AND AS EXPEDITIOUSLY AS POSSIBLE TO ENABLE CONTINUATION HIGHLY VALUED USG SUPPORT OF EMERGENCY RELIEF AND RESETTLEMENT EFFORT.

2. THE TRIP: AAO AND EMBOFF RECENTLY RETURNED FROM A TWELVE DAY ROAD TRIP IN SOUTH IN WHICH FOOD SITUATION AND STATUS OF RETURNING REFUGEES WERE PRIORITY INTERESTS. FOLLOWING IS SUMMARY OF VIEWS EXPRESSED LOCALLY AND EMBOFFS OBSERVATIONS.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 KHARTO 02028 101438Z

3. VIEWS IN JUBA: CLEMENT MBORO, HEAD OF RELIEF AND

RESETTLEMENT COMMISSION, EXPRESSED IN STRONG TERMS NEED FOR US FOOD SUPPLIES TO REMAIN AT PRESENT LEVELS THROUGH CURRENT FISCAL YEAR. HE CITED LARGE NUMBER REFUGEES FROM ZAIRE (OVER 20,000) AND FROM UGANDA (OVER 40,000) ALL OF WHOM EITHER RETURNED AFTER PLANTING SEASON OR ARE NOT YET BACK. HE ALSO BELIEVES NEEDS OF THOSE DISPLACED IN BUSH ARE FAR FROM BEING MET. IN MABORO'S VIEW SUBSTANTIALLY SCALED DOWN FOOD PROGRAM PROPOSED BY VOLAGS IN THE FY 74 PROGRAM SUBMISSIONS WILL BE INSUFFICIENT AND CUT BACK TO EVEN THESE INADEQUATE LEVELS AS RESULT US SUPPLY SQUEEZE WOULD BE DISASTROUS.

4. VOLAG REPS IN JUBA, BIGELOW (LWR) AND GERSTLE (CRS), BELIEVE MBORO VIEW SOMEWHAT EXAGGERATED, BUT THEY ACKNOWLEDGE THEIR UNCERTAINTY AND THAT THEY MAY HAVE UNDERESTIMATED DURATION AND CONTINUING MAGNITUDE OF RELIEF NEEDS WHEN SUBMITTING FY 74 PROGRAMS. AT THIS POINT THEY ARE STICKING WITH ORIGINAL ESTIMATES, BUT THEY DO NOT RULE OUT REQUEST FOR SUPPLEMENT AND THEY HAVE REAL CONCERNS ABOUT IMPENDING BREAK IN SUPPLY LINE DUE PROCUREMENT FREEZE REFTTEL. THEY ARE ATTEMPTING STRETCH OUT EXISTING STOCKS, BUT DEMANDS HIGH AND THEY DO NOT BELIEVE SUPPLY WILL LAST BEYOND END OCT. (WE NOTE FROM AUG. 17 MINUTES OF DEBRIEFING OF LARRY MINEAR (CWS) POUCHED FROM AID/W THAT MINEAR APPEARS SHARE MBORO'S VIEW. HOWEVER, HE LEFT SOUTH LATE JULY AND THUS SOMEWHAT OUT OF TOUCH.)

5. CONTRASTING VIEWS CAME FROM REGMIN RURAL DEVELOPMENT, MICHAEL TAWIL, AND EQUATORIAL PROVINCE COMMISSIONER, HENRY BAGU. TAWIL STATED HE HAD JUST RETURNED FROM TOUR OF WESTERN EQUATORIAL AND THAT HE CONVINCED THAT PROBLEM WILL BE OVER BY NOV. 1 WHEN CROPS HARVESTED. BAGU SLIGHTLY LESS SANGUINE NOTING THAT HE HAD PROBLEMS IN AREAS EITHER WHERE REFUGEES HAD RECENTLY RETURNED OR WHERE POOR RAIN FALLS HAD ADVERSELY AFFECTED CROPS. BUT HE FELT SITUATION MANAGEABLE. ALL IN JUBA AND ELSEWHERE ACKNOWLEDGED SUPPLY PROBLEMS, BUT NUMBER EXPRESSED CONCERN AT ALLOWING CONTINUING DEPENDANCE OF SOUTHERN SUDANESE ON OUTSIDE FOOD SUPPLIES.

6. EMB OBSERVATIONS: EMBOFFS IMPRESSED BY AMOUNT OF PLANTING VISIBLE FROM ROAD. OBVIOUSLY MANY PEOPLE HAVE COME BACK IN TIME FOR CULTIVATION AND WILL HAVE SUBSTANTIAL HARVESTS. ON OTHER HAND, LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 KHARTO 02028 101438Z

THERE ARE SUBSTANTIAL STRETCHES WHERE LITTLE CULTIVATION SEEN (AREAS WHICH AAO NOTES WERE UNDER CULTIVATION IN PAST YEARS). MOREOVER, REGIONAL AGRI DIRECTOR, WHO TRAVELED WITH EMBOFFS, EXPRESSED VIEW VISIBLE CULTIVATION DID NOT APPEAR SUFFICIENT FEED NUMBER OF PEOPLE EXPECTED TO BE IN AREA. LOCAL GOVERNMENT INSPECTORS VARIED IN THEIR REPORTS; SOME EXPRESSING CONFIDENCE AND OTHERS NOTING AREAS WHERE PROBLEMS ALREADY EXIST AND EXPECTED TO INCREASE.

7. BAHR EL-GHAZAL AND UPPER NILE: SITUATION

E BAHR EL-GHAZAL

UNCERTAIN AND EMBOFFS INFO LARGELY LIMITED TO SECOND HAND REPORTS. COMMISSIONER SAYS ALL IN ORDER, BUT HE CLEARLY HAS DONE LITTLE RECENT TRAVELING AND THERE IS REAL QUESTION WHETHER HE KNOWS THE SITUATION. UPPER NILE APPEARS IN BEST SHAPE. REFUGEES CAME BACK EARLY AND PROVINCE IN BETTER POSITION RELATIVE TO SUPPLIES FROM NORTH.

8. CONCLUSIONS AND ACTION REQUESTED. ON BALANCE AAO AND EMBOFF BELIEVE MBORO'S STATEMENT OF NEEDS EXAGGERATED. TO CONTINUE SUPPLIES AT SAME LEVEL OF PAST YEAR WOULD POST DEFINITE DANGER OF BUILDING UP SOUTHERN DEPENDENCE ON USG FOOD RATHER THAN DEVELOPING OWN LOCAL PRODUCTION AND RESOLUTION INTERNAL SUPPLY PROBLEMS. ON OTHER HAND IT DOES NOT APPEAR THAT RELIEF PHASE LIKELY CONTINUE BOTH LONGER AND IN GREATER MAGNITUDE THAN ORIGINALLY ANTICIPATED. THERE HAVE BEEN SERIOUS DELAYS IN RETURNS FROM ZAIRE AND UGANDA AND IT SEEMS UNLIKELY THAT ALL DISPLACED IN BUSH RETURNED IN TIME FOR PLANTING AND HARVEST. SITUATION IS STILL UNCERTAIN, HOWEVER, AND VOLAGS APPEAR BE TAKING REALISTIC POSITION IN RESERVING JUDGMENT UNTIL ISSUES CLARIFY.

9. ONE THING IS PRESENTLY CLEAR: FOOD IS GOING TO CONTINUE TO BE NEEDED--IN FIRST INSTANCE FOR REFUGEE FEEDING AND ONLY SECONDLY FOR WELL MERITED FOOD FOR WORK, MCH AND OTHER PROGRAMS DESCRIBED VOLAGS PROGRAM SUBMISSIONS. ALREADY UNCOMING BREAK IN SUPPLY PIPE LINE POSES SERIOUS PROBLEM TO VOLAGS AND SOUTHERN AUTHORITIES. ANY SHARP REDUCTION IN LEVEL OF FY 74 FOOD SUPPORT FOR VOLAG PROGRAMS IN SOUTHERN SUDAN COULD HAVE SERIOUS CONSEQUENCES.

10 ACTION REQUESTED: EMBASSY URGES VOLAG PROGRAM REQUESTS FOR FY 74 BE APPROVED IN FULL WITH REALIZATION THAT TARGET LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 KHARTO 02028 101438Z

INCREASINGLY APPEARS TO BE NECESSARY EXTENSION OF REFUGEE SUPPORT RATHER THAN OTHER PROJECTS ORIGINALLY ANTICIPATED (FOOD FOR WORK, MCH, SCHOOL FEEDING) WHICH MIGHT BE CONSIDERED OF LESS ESSENTIAL CHARACTER. WE ALSO HOPE THAT APPROVAL CAN BE EXPEDITED THUS HOLDING TO MINIMUM BREAK IN FOOD SUPPLY LINE.

FRITTS

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 10 SEP 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: collinp0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973KHARTO002028
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: n/a
From: KHARTOUM
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730946/aaaabhml.tel
Line Count: 160
Locator: TEXT ON-LINE
Office: ACTION AF
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: STATE 163272
Review Action: RELEASED, APPROVED
Review Authority: collinp0
Review Comment: n/a
Review Content Flags:
Review Date: 14 JAN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <14-Jan-2002 by kelleyw0>; APPROVED <27 FEB 2002 by collinp0>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PL 480 TITLE II - SOUTHERN SUDAN
TAGS: EAID
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005